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CABINET

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LEGISLATIVE PROGRAMME 1986-87 AND 1987-88

Memorandum by the Lord President of the Council

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The Queen's Speeches and Future Legislation Committee (QL) have now considered the proposals made by colleagues for the Bills to be included in next Session's legislative programme. Our recommendations are summarised at Annex A. A full list of the 55 bids for 1986-87 and the five bids for 1987-88 is at Annex B.

#### SIZE OF 1986-87 PROGRAMME

2. We were very conscious in making our choice that the 1986-87 Session could be affected by a General Election. If the Election were towards the end of the Session, we would hope to be able to salvage a good deal of the legislation then going through Parliament, and this would best be achieved by putting forward a component of solid, relatively non-controversial, measures which the Opposition would be prepared to facilitate. On the other hand, the programme clearly needs to reflect the ongoing thrust of Government policy, with no slackening of purpose.
3. The Committee believed that, in any event, it was essential to limit the size of next Session's programme in order to relieve the pressure on backbenchers. This Session is already showing the difficulties of getting through large volumes of legislation and, as a General Election approaches, Members of Parliament will be eager to spend more time in their constituencies. We cannot expect to continue to push through the large amount of legislation which has been a feature of the last two Sessions.
4. We therefore concluded that the 1986-87 programme should be limited to 27 Bills. This is significantly lower than in recent years, but there will also of course be the inevitable additions during the year. In addition, we were very conscious of the potential impact of the Channel Fixed Link Bill. This is due to be introduced later this Session but, as a hybrid Bill, it can be carried over from one Session to the next and the indications are that it will use up substantial time in the 1986-87 Session.

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CONTENT OF THE PROGRAMME

5. As always, QL looked for a balance between Bills which would further our policies, but which would prove very controversial; those which are worthy but not exciting; and those which are short and can be slipped into the crevices of a Parliamentary programme. We also looked for the usual balances between introductions in the House of Commons and the Lords, and between different Departments.

6. We started with the five Bills which had already secured advanced places as a result of Cabinet's decisions last year. These are Petroleum, Criminal Justice, Northern Ireland (Emergency Provisions) (Amendment), Copyright and Intellectual Property, and Banking. The second and last of these are essential for the furtherance of our social and economic policy aims and would be especially important in presenting the programme.

7. We draw particular attention to Water Authorities Privatisation, which will provide for a further substantial tranche of privatisation, and is therefore presentationally very significant. While we thought it right to put this Bill forward, to maintain the momentum of this part of our policies, the Committee had a good deal of anxiety about it, because of its size and complexity and the risks of its passage and implementation becoming entangled in Election timing. Colleagues will recognise the strain a Bill of this size puts upon the programme, and the need for any necessary policy decisions to be taken as early as possible.

8. We have also included Local Government Finance (Reform) Scotland, which will build the framework for the new local government financial system in that country, and Local Government, which will reform the local authority capital control machinery and encourage contracting out in local government. In addition, we have included Fire Precautions and Crowd Safety, which will give effect to the recommendations of the Popplewell Inquiry; Broads, which will please the environmental lobby; and Consumer Goods and Services, which will please the consumer lobby.

UNSUCCESSFUL BIDS

9. We inevitably excluded many good candidates. Perhaps the most important are Industrial Relations, Child Care, Licensing (Amendment) and Dartford Crossing. On the first of these, which would remove the legal basis for the closed shop, we felt that the tide of industrial relations was now so much in our favour that it would be counter-productive to legislate again so quickly. Child Care is a very attractive Bill, but there are financial implications which have not yet been resolved, and it is a very long Bill both to draft and to take through Parliament. This is the sort of Bill which would be a good candidate for the 1987-88 Session. If it is not on the Statute Book by the General Election it should certainly feature in our Manifesto. Licensing (Amendment) has a great deal to commend it, but it will arouse some implacable opponents. We doubted if it would be wise to proceed with it so close to an Election and so soon after the Shops Bill. The provision of a new Dartford Crossing is certainly an important element in our road programme and legislation would

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be necessary for any scheme which involved tolls as currently proposed. But the present position on the policy is not so clear as to encourage us to take a decision to include it at this stage.

#### 1987-88 PROGRAMME

10. We considered the advance place bids for 1987-88 on the basis of our usual criteria, that large and complex Bills which require a considerable period of preparation benefit from having an assured place a year earlier than otherwise would have been the case. There is, of course, a particular problem with the 1987-88 Session, which must be the last year of the Parliament and will inevitably be truncated. Nevertheless, the advance place scheme will be of value, since even if the Session does not take place we will have in an advanced state of preparation Bills which could be introduced after the Election. Child care is a good example of a Bill which could either hope to secure rapid passage through Parliament in a truncated 1987-88 Session, or, if this did not prove possible, could feature in our Manifesto. But, on balance, the Committee felt that it would be preferable to put off taking decisions about the advance places until Cabinet has settled the shape of the 1986-87 programme. We are not making any recommendations, about advance places at this stage.

#### TIMETABLE

11. Finally, I wish to emphasise the particular importance of ensuring that Bills are prepared and ready for introduction as soon as possible after the start of the next Session. We must attempt to deal with as much as possible of our programme in the earlier part of the Session, and this is especially true of the more controversial Bills. This means taking policy decisions as early as possible and being restrained in adding new subject matter to the bids accepted by Cabinet.

#### CONCLUSIONS

12. I therefore invite colleagues to -

- a. approve the list of Essential, Programme and Uncontroversial Bills at Annex A;
- b. note the Contingent Bills listed in Annex B and agree that they should be brought forward if necessary;
- c. note the Committee's view that up to five advance places should be given to Bills for the 1987-88 Session, but that these decisions should be taken in the context of Cabinet's decisions on the 1986-87 Session;

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d. accept the need for all Departments rigorously to observe timetables for preparing the Bills for which they are responsible.

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Privy Council Office

24 February 1986

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## BILLS PROPOSED FOR INCLUSION IN THE LEGISLATIVE PROGRAMME 1986-87

ESSENTIAL

1. (D/En) Coal Industry Short

PROGRAMME

7. (MOD) Ministry of Defence Police Short

L 14. (D/En) Petroleum Medium

16. (DOE) Water Authorities' Privatisation Long

17. (DOE) Local Government Medium

18. (DOE) Broads Medium

L 20. (FCO) Diplomatic and Consular Premises Control Short

L 21. (FCO) Territorial Sea Short

22. (DHSS) Social Security Medium

26. (HO) Criminal Justice Long

L 27. (HO) Fire Precautions and Crowd Safety Substantial

L 30. (LCD) Family Law Reform Substantial

35. (NIO) Northern Ireland (Emergency Provisions)  
(Amendment) Medium

37. (LPS) Parliamentary Pensions Medium

38. (SO) Local Government Finance Reform (Scotland) Substantial

L 39. (SO) Debtors (Scotland) Long

L 40. (SO) Criminal Justice (Scotland) Substantial

L 41. (DTI) Consumer Goods and Services Substantial

L 42. (DTI) Copyright and Intellectual Property Long

47. (HMT) Banking Long

UNCONTROVERSIAL

33. (MPO) Parliamentary Commissioner (Extension of  
Jurisdiction) Short

49. (MAFF) Fisheries Amendment Short

49A. (DOE) Birmingham Olympics Short

L 51. (LCD) Recognition of Trusts Short

L 52. (LCD) Minors' Contracts Short

L 53. (LCD) Rights of Reverter Short

L 54. (PCO) Chevening Estate Short

Note: The numbers used are those identifying the Bill in Annex B. 'L' indicates that the Bill may be suitable for Lords introduction.



LEGISLATIVE PROGRAMME 1986/87ESSENTIAL

1. (D/En) Coal Industry

CONTINGENT

2. (ECGD) Export Guarantees

3. (DOE) Local Government  
(Commissioners)4. (FCO) European Commu-  
nities (Intergovernmental  
Conference)5. (DTI) British Shipbuilders  
(Borrowing Powers)PROGRAMME

6. (MAFF) Flood Defence

7. (MOD) Ministry of Defence  
Police8. (DES) Education (Corporal  
Punishment)

9. (DES) Academic Tenure

10. (DES) Vocational Quali-  
fications

11. (D/Emp) Industrial Relations

12. (D/Emp) Health and Safety at  
Work (Amendment)13. (D/Emp) Work Permits  
(Charging)

14. (D/En) Petroleum

15. (DOE) Environment

16. (DOE) Water Authorities  
Privatisation

17. (DOE) Local Government

18. (DOE) Broads

19. (FCO) Crown Agents

20. (FCO) Diplomatic and Consular  
Premises Control

21. (FCO) Territorial Sea

22. (DHSS) Social Security

23. (DHSS) Child Care

24. (DHSS) Alleviation of Human  
Infertility

25. (DHSS) Health Services

26. (HO) Criminal Justice

27. (HO) Fire Precautions and  
Crowd SafetyPROGRAMME (Cont'd)28. (HO) Civil Protection in  
Peacetime

29. (HO) Licensing (Amendment)

30. (LCD) Family Law Reform

31. (LCD) Breach of Confidence

32. (LCD) Land Registration

33. (MPO) Parliamentary Commissioner  
(Extension of Jurisdiction)34. (MPO) Aliens (Employment)  
(Amendment)35. (NIO) Northern Ireland  
(Emergency Provisions) (Amendment)36. (OAL) Museums (Miscellaneous  
Provisions)

37. (PCO) Parliamentary Pensions

38. (SO) Local Government Finance  
Reform (Scotland)

39. (SO) Debtors (Scotland)

40. (SO) Criminal Justice (Scotland)

41. (DTI) Consumer Goods and Services

42. (DTI) Copyright and Intellectual  
Property

43. (DTI) Post Office

44. (DTI) Companies (Audit)

45. (D/Tp) Merchant Shipping

46. (D/Tp) Dartford Crossing

47. (HMT) Banking

48. (HMT) Customs and Excise  
Management (Powers)UNCONTROVERSIAL

49. (MAFF) Fisheries Amendment

49a. (DOE) Olympic Games  
(Financial Indemnity) Bill

50. (DHSS) Retail Tobacco Sales

51. (LCD) Recognition of Trusts

52. (LCD) Minors' Contracts

53. (LCD) Rights of Reverter

54. (PCO) Chevening Estate

55. (DTI) Statistics of Trade  
(Amendment)ADVANCE PLACE 1987/88

56. (MAFF) Food Bill

57. (DOE) Tenants Protection

58. (FCO) Antarctic Material

59. (DTI) Weights and Measures

60. (D/Tp) Road Traffic



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: ESSENTIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>1. COAL INDUSTRY</p> <p>(i) <u>Social Grants</u> To obtain fresh legislative authority for the payment of coal industry social grants following the expiry of existing powers at end March 1987.</p> <p>(ii) <u>Redundant Mineworkers' Payments Scheme</u> To extend beyond March 1987 the period during which payments under existing schemes may be made and increase the limit on aggregate payments, and possibly to extend the power to make schemes.</p> <p>(iii) <u>Capital Reconstruction</u> To obtain legislative authority for the reconstruction of the NCB's capital finances in the light of a likely inability fully to service their existing capital.</p>	<p>ENERGY</p>	<p>a. The Bill is likely to arouse considerable interest in the House of Commons and a major debate on the future of the industry is to be expected at Second Reading. However, as the Bill's provisions will be directed towards the improvement of the NCB's financial position, the Opposition is unlikely seriously to question the Bill's purpose.</p> <p>b. The financial nature of the Bill precludes significant House of Lords amendments.</p>	<p><u>Length:</u> Short</p> <p><u>Procedure:</u> Our intention is so to limit the scope of the Bill as to enable its classification as a "money bill" and thus avoid delay in the House of Lords.</p> <p><u>Royal Assent:</u> Required by the end of February 1987 in order to allow for the passage of consequential affirmative orders before the expiry of existing RMPS provision at the end of March.</p>	<p>a. Appropriate PES provision will be sought for the financial consequences of the Bill.</p> <p>b. There are no manpower implications.</p> <p>c. The Bill is not required in order to fulfil an EC commitment.</p>	<p><u>POLICY APPROVAL:</u> April/May 1986</p> <p><u>INSTRUCTIONS TO PARLIAMENTARY COUNSEL:</u> June 1986</p> <p><u>INTRODUCTION:</u> November 1986</p>



## GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>2. EXPORT GUARANTEES</p> <p>To raise statutory limits on ECGD's commitments, to enable continued issue of guarantees as business increases. Possibly also wider powers on investment insurance; further development of arrangements for financial support of UK exports; and technical adjustments.</p>	ECGD	Unlikely to be controversial	<p><u>Length:</u></p> <p>Short to medium</p> <p><u>Parliamentary Procedure</u></p> <p>Normal</p> <p><u>Royal Assent</u></p> <p>Deadline difficult to assess. Depends almost entirely on need at the time.</p>	None	Timing uncertain. Bill only to raise statutory limits could be drafted quickly.



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: CONTINGENT

TITLE AND PURPOSE.	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>3. LOCAL GOVERNMENT (COMMISSIONERS) BILL</p> <p>To enable the Secretary of State to dismiss the councillors of a local authority and to appoint Commissioners in the event of breakdown of finances and services. The Bill could either be general or apply to a specific authority.</p>	<p>DOE</p>	<p>No public commitment has been given to the introduction of the Bill. But Ministers have indicated that if there was a serious breakdown in an authority then some appropriate form of Government action would be needed. Legislation on these lines would be highly controversial embodying as it does a major constitutional change. Both the Opposition and the local government would strongly oppose the provisions. The emergency which led to the introduction of the Bill should however assist its passage by making clear the reason and need for the legislation.</p>	<p>Short.</p> <p>The Bill will need to be enacted on an emergency timetable against the background of service breakdown and come into operation immediately on Royal Assent. An authority-specific Bill would be hybrid and hybridity procedures would need to be waived.</p>	<p>There may need to be additional central government manpower as a back-up to the Commission. As the Bill is designed to allow order to be restored in a local authority suffering from financial or service breakdown, additional local taxation (and possibly central funding) may be necessary in the short term. Local manpower levels might be reduced as a means of reducing expenditure. However, it is impossible to make accurate forecasts under this heading.</p> <p>There are no EC implications identified.</p>	<p>Both general and authority-specific Bills were drafted in the 1983/84 Session. The policy was considered by MISC 95 and E(LF) and the general Bill by L Committee. Further policy clearance and some amendment to either Bill will certainly be necessary, but either could be introduced at short notice.</p>



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## GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: CONTINGENT

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>4. EUROPEAN COMMUNITIES (INTERGOVERNMENTAL CONFERENCE)</p> <p>To give effect to the amendments to the Community Treaties which are expected to result from the Intergovernmental Conference.</p>	FCO	<p>The official Opposition and some Conservatives will probably oppose even the limited strengthening of powers of Community institutions resulting from the amendments to the EEC Treaty.</p>	<p>Very short (2 clauses) No special procedure. Committee proceedings could be on the floor of the House. Could start in House of Lords if necessary.</p> <p>Royal Assent will be needed by the time when other Member States have completed parliamentary procedures, probably between January and July 1987.</p>	<p>Financial and manpower effects minimal.</p> <p>Bill gives effect to an EC Agreement.</p>	<p>As soon as the Treaty text is in final form, which is expected by early 1986, Ministerial policy decisions can be taken. Instructions to Counsel can be issued soon afterwards. Bill expected to be ready for introduction November 1986.</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: CONTINGENT

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>5. BRITISH SHIPBUILDERS (BORROWING POWERS)</p> <p>To adjust the statutory Borrowing Limit and to write down the public dividend capital currently invested in the Corporation.</p>	<p>DTI</p>	<p><u>Controversy</u></p> <p>A technical measure to reconstruct BS' finances following privatisation of their warship-building interests will almost certainly not be opposed, but will provide an opportunity for controversial debate on the Corporation's future.</p>	<p><u>Length</u></p> <p>Very short.</p> <p><u>Parliamentary Procedure</u></p> <p>No special procedure</p> <p><u>Royal Assent</u></p> <p>May be required by end '86 - timing depends on BS ability to live within current limits.</p>	<p><u>Financial</u></p> <p>A purely permissive measure with actual funding depending on separate decisions.</p>	<p><u>Policy</u></p> <p>Clearance by end June 1986. <u>Instructions</u> to Counsel and drafting could be completed in good time for <u>early introduction</u> if necessary.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>6. FLOOD DEFENCE</p> <p>To implement the changes to be agreed by Ministers following the Green Paper on the Financing and Administration of Land Drainage, Flood Protection and Coast Protection.</p> <p>It may include (depending on Ministerial decision) some or all of: simplifying provision of grant aid for land drainage and coast protection; providing for payments by beneficiaries. Simplifying administrative structure of land drainage. About two-thirds of Bill linked to Water Privatisation.</p>	<p>MAFF</p>	<p>No public commitment for a Bill has been given. Reception in House and country will depend on its content.</p>	<p><u>Length</u> - will depend on content, but unlikely to be less than 30 clauses. No special procedure.</p> <p><u>Timing</u> - needs to be kept in parallel with Bill privatising Water Authorities.</p>	<p>Covers expenditure on grant aid. Savings in administrative expenditure and manpower likely to result but cannot yet be quantified. Nor can PES or PSBR implications.</p> <p><u>EC aspect</u> - nil</p>	<p><u>Policy</u> Aim to get policy approval by end March '86. No further public consultation.</p> <p><u>Instructions</u> Instructions to Counsel by July at the latest, possibly earlier depending on outcome of Ministerial consideration.</p> <p><u>Introduction</u> Bill to be introduced early in the Session. Needs to be introduced in parallel with the Bill privatising Water Authorities.</p>



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CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>7. MINISTRY OF DEFENCE POLICE</p> <p>To provide proper legal basis for Ministry of Defence Policy (MDP), and to codify relevant legislation under which they operate (including the Police and Criminal Evidence Act 1984).</p> <p>This would not involve any extension of MOD Police powers except in some minor uncontroversial instances.</p>	<p>MOD</p>	<p>Need for legislation is long outstanding; now more critical due to changed threats to MOD establishments. Commons Defence Committee Report on Physical Security of Military Installations in the UK recommended legislation during the present Parliament.</p>	<p><u>Length</u></p> <p>Short (subject to the effects of the Police and Criminal Evidence Act 1984, which is being examined). With a schedule of amendments/ repeals.</p> <p>No special Parliamentary procedure required.</p> <p><u>Royal Assent</u></p> <p>No specific deadline.</p>	<p>None seen at present, but the subject to outcome of Departmental review of MPD.</p>	<p><u>Policy</u></p> <p>Departmental review reported in September 1985.</p> <p>General policy clearance early 1986.</p> <p><u>No Public Consultation</u> necessary but, further working up of details with other Government departments and other organisations involved.</p> <p><u>Instructions;</u> Mid-June 1986</p> <p><u>Introduction;</u> Beginning of 1986/87 Session.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>8. EDUCATION (CORPORAL PUNISHMENT BILL)</p> <p>(i) To secure compliance with the ruling of the European Court of Human Rights in the case of Campbell and Cosans in February 1982 by giving parents of pupils in maintained schools, non-maintained special schools and, in certain circumstances, independent schools the right to exempt their children from corporal punishment in school.</p> <p>(ii) The Bill will need to -  a. provide for the registration of parental wishes;  b. define corporal punishment;  c. provide a civil remedy for breaches of exemption arrangements.</p> <p>(iii) The Bill will be a UK Bill.</p>	<p>DES</p>	<p>(i) The Bill will be essentially the same as that introduced in the Commons on 11 January 1985 which, having passed through all its stages in the Commons and through Committee Stage in the Lords, was subject to a successful wrecking amendment at Lords Report Stage and was subsequently not proceeded with.</p> <p>(ii) The Bill will be opposed by Opposition Parties and probably by some Government supporters. (It is however, the only acceptable alternative to enforced abolition of corporal punishment.)</p>	<p><u>Short</u></p> <p>8 clauses (already drafted)</p> <p><u>Parliamentary Procedure</u></p> <p>Normal. (Not suitable for introduction in the Lords.)</p> <p><u>Timing of Royal Assent</u></p> <p>As early as possible in order to comply with treaty obligation and in the hope that getting the Bill on the Statute Book may carry some weight with the European Commission and their consideration of other corporal punishment cases.</p>	<p><u>Financial and Manpower</u></p> <p>Additional costs will be slight and manpower implications minimal.</p> <p>No EC implications.</p>	<p>Ready for introduction - subject to a few minor amendments.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>9. ACADEMIC TENURE</p> <p>To appoint Commissioners to amend the statutes etc of universities.</p> <p>a. to ensure that they have power - for new contracts - to dismiss academics for reasons of redundancy or financial exigency; and</p> <p>b. to revise where necessary the provisions governing dismissal for negligence and incompetence.</p>	<p>DES</p>	<p>Intention to legislate when timetable allowed, agreed by H, announced August 1984, repeated in Higher Education Green Paper, May 1985. Will be of interest to the Lords. Official opposition against. Strong campaign against can be expected from the Association of University Teachers.</p>	<p>Medium. Possible introduction in Lords.</p>	<p>Only cost that of financing and supporting 3 or 4 Commissioners for 2 or 3 years. Costs will be met within existing PES provision.</p>	<p>Outline <u>policy</u> clearance July 1984. Consultations, confined to university interests, are already in hand. Detailed clearance March/April 1986.</p> <p><u>Instructions</u> to Counsel by mid-June.</p> <p><u>Introduction</u> January 1987.</p>



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## GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>10. VOCATIONAL QUALIFICATIONS</p> <p>To establish, fund and staff a <u>Vocational Qualifications Council</u> to advise the relevant Secretaries of State on the approval of vocational qualifications.</p> <p>To empower the Council to make levies on bodies awarding approved qualifications.</p> <p>To empower the Secretaries of State to require that local education authorities shall not provide courses leading to non-approved qualifications; and that public bodies shall have regard to holders of approved qualifications in their recruitment and promotion policies.</p>	DES	<p>Although consistent with widely-supported DES/DE/DTI approach, major bodies affected, including chartered examining bodies and professional bodies might resist strongly.</p>	<p>Short/medium Royal Assent desirable by July 1987 (Ministers may wish initially to establish the body, under the Companies Acts or otherwise, at an earlier date, and the seeking of the additional powers through legislation is contingent on inadequate voluntary progress towards rationalisation of qualifications).</p>	<p>Exchequer cost should be some £2 million per annum reducing through levies/ payments to the VQC.</p> <p>Staff should be of the order of 50, but possibly some savings in MSC. Some EC directives already bear on the structure of qualifications for certain professions; further EC legislation possible, but the proposal does not <u>per se</u> cut across any EC requirements.</p>	<p><u>Policy clearance</u> by end of July 1986. <u>Instructions</u> to Counsel by early October.</p> <p>Ready for <u>introduction</u> by end March 1987.</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>11. INDUSTRIAL RELATIONS</p> <p>To extend trade union members' rights and protections vis-a-vis their unions.</p> <p>To outlaw the pre-entry closed shop.</p> <p>To prevent discrimination in recruitment on grounds of trade union membership or non-membership.</p> <p>To withdraw immunity from industrial action to enforce a closed shop.</p>	<p>DE</p>	<p>Ministers, including the Prime Minister, have indicated that Legislation in this area may be required but have given no commitment.</p> <p>The Bill will be controversial and will be strongly attacked by the official Opposition.</p> <p>The TUC will strongly oppose. No strong appeal to employers, but likely to attract significant support from the general public</p>	<p>Length - medium.</p> <p>Not suitable for, nor requiring, any special procedure.</p> <p>No deadline for Royal Assent.</p>	<p>None</p>	<p><u>Policy</u> Clearance from E(A) May 1986. Publication of Green Paper June 1986.</p> <p><u>Instructions</u> July 1986.</p> <p><u>Introduction</u> November/ December 1986.</p>



## GOVERNMENT BILLS PROPOSED FOR 1986/87

## CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>12. HEALTH AND SAFETY AT WORK (AMENDMENT)</p> <p>A deregulatory measure to</p> <ul style="list-style-type: none"> <li>- amend or repeal restrictions on hours of work of young people</li> <li>- carry forward other repeals identified in the scrutiny of burdens on business</li> <li>- include other desirable changes flowing from a present study of possibilities for de-regulation</li> <li>- repeal of employment agency licensing arrangements</li> </ul>	DE	<p>Will be supported by business but attacked by the Opposition, and trade unions.</p> <p>Action on young people may be particularly controversial and liable to mis-representation.</p>	<p>Up to 20 clauses.</p> <p>Normal procedure.</p> <p>No deadline for Royal Assent.</p> <p>May be suitable for Lords introduction.</p>	<p>Possibility of some small saving of staff time in HSE.</p> <p>No other financial impact.</p>	<p><u>Policy</u> clearance July 1986.</p> <p><u>Instructions</u> September/October.</p> <p><u>Introduction</u> early in 1987.</p>



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CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>13. PERMITS (CHARGING BILL)</p> <p>To enable the charging of fees for applications for work permits and for first permissions to work in the UK.</p>	<p>DE</p>	<p>Public commitment to legislate at a suitable opportunity.</p> <p>Official Opposition likely to be neutral, but would attract special pleadings, eg from the Arts, and possibly, attempts to debate immigration and unemployment issues.</p>	<p>Short.</p> <p>Standard procedure.</p> <p>No target date.</p>	<p>2.5 staff needed.</p> <p>PSBR should be reduced by about £1.5 million.</p> <p>No EC aspects.</p>	<p><u>Policy</u> agreed in principle; the detailed charges would be established by Order but would need to be agreed before the Bill's introduction.</p> <p><u>Instructions</u> May 1986.</p> <p><u>Introduction</u> at the beginning of the Session.</p>



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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>14. PETROLEUM</p> <p>i. Powers to ensure the removal of offshore Oil and Gas installations and to validate licensing regime to Northern Ireland waters;</p> <p>ii. clarify and amend petroleum royalties regime, in line with previous changes in PRT;</p> <p>iii. enable automatic creation of safety zones round offshore installations;</p> <p>iv. powers to license and control offshore storage of gas (contingent);</p> <p>v. rationalise pipeline regime procedures;</p> <p>vi. repeal an unused control on construction of refineries;</p> <p>vii. to discontinue publication of a Parliamentary Continental Shelf Report.</p>	<p>DEn</p>	<p>ii. might attract oil industry criticism but serious opposition unlikely;</p> <p>iv. might be controversial; affects interests of the Crown Estate; an administrative solution might be found;</p> <p>vii. might attract political opposition, but the Report is not very useful.</p>	<p><u>Length</u></p> <p>Medium (probably 15-20 clauses + 2-3 schedules).</p> <p><u>Parliamentary procedure</u></p> <p>Possible Lords introduction.</p> <p><u>Royal Assent</u></p> <p>Desirable as soon as possible to enable early operation of ii.</p>	<p><u>Financial and Manpower</u></p> <p>Minimal manpower small net benefit to PSBR from ii;</p> <p><u>EC</u></p> <p>None.</p>	<p><u>Policy</u></p> <p>To E(A) January 1986.</p> <p><u>Consultation</u></p> <p>Already consulted oil industry on relevant principles.</p> <p><u>Instructions</u></p> <p>Aim is to have all instructions ready in February 1986.</p> <p><u>Introduction</u></p> <p>Beginning of Session.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>15. ENVIRONMENT BILL</p> <p>i. To modernise Clean Air legislation, make local authority and central government controls more consistent, improve the availability of information about air pollution and implement EC legislation;</p> <p>ii. To rationalise Waste Disposal legislation and remedy defects, notably by enhancing producer responsibility, registering waste carriers, improving local authority enforcement and improving restoration and aftercare of sites; to put the Hazardous Wastes Inspectorate on a statutory basis, provide for recovery of local authorities' costs of control, and empower Ministers to charge for authorisations/registrations under the Radioactive Substances Act 1980.</p>	<p>DOE</p>	<p>Most of the proposed changes are non-controversial and expected to be welcomed on all sides of the House. Ministers have already promised legislation on a number of the Bill's provisions.</p> <p>Main extension of regulation is on hazardous waste disposal procedures have been subject to considerable criticism by Royal Commission, House of Lords Select Committee, and others.</p> <p>Other regulatory proposals are mostly tidying-up and clarification rather than new requirements.</p>	<p>Substantial.</p> <p>Possibly suitable for House of Lords introduction. Would need to receive Royal Assent by 1/7/87 for strict compliance with EC legislation requirements.</p>	<p>Marginal extra burden for local authorities and HGV licensing authorities but any increase should be largely offset by new charging powers.</p> <p>Resource implications for central government are small.</p> <p>Clean Air provisions are required in order to meet EC requirements coming into effect on 1.7.87.</p>	<p>i. <u>Consult</u> Feb/Mar <u>Policy</u> clearance April. <u>Instructions</u> to Counsel beginning May.</p> <p>ii. Policy broadly agreed. Public <u>consultation</u> Feb/April. Final <u>policy</u> clearance beginning May. <u>Instructions</u> to Counsel mid-May.</p> <p>iii. E(A) given general <u>policy</u> approval. Public <u>consultation</u> in conjunction with White Paper on water privatisation. <u>Instructions</u> to Counsel end May.</p> <p>iv. Public <u>consultation</u> beginning of April. <u>Policy</u> clearance beginning of June.</p>



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<p><u>ENVIRONMENT (cont'd)</u></p> <p>(iii) To amend the Control of Pollution Act 1974 (Part II) dealing with water quality, to rationalise effluent discharge controls, provide a statutory basis for quality objectives and ensure the Secretary of State's reserve powers of direction;</p> <p>(iv) To empower local authorities to make Landscape Conservation Orders for the protection of scenic land in National Parks, and possibly in the wider landscape.</p>		<p>Bill should be broadly welcome to environmental/conservation lobbies who may however say it does not go far enough especially on waste disposal.</p> <p>May be opposition to landscape conservation provisions from farming and forestry interests.</p>			<p>(iv) (cont'd)</p> <p><u>Instructions</u> mid-June. (This is only a small part of the Bill; approx 5 clauses and a schedule)</p> <p><u>Introduction</u> November 1986</p>



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PRIORITY AND TITLE; PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>16. <u>WATER AUTHORITIES PRIVATISATION</u></p> <p>To restructure water authorities as PLCs, to enable their flotation and to regulate their charging and standards of service through a licensing authority. Will include provisions*</p> <ul style="list-style-type: none"> <li>- to adapt statutory water companies to the new regime;</li> <li>- to end local authorities' sewerage agency arrangements;</li> <li>- to adapt controls over water pollution to privatisation, and to strengthen them;</li> <li>[- to retain land drainage within the public sector;]*</li> <li>- to enable trials of water metering to be carried out;</li> <li>- to clarify the legal basis for Government prescription of drinking water standards, and ensure that these may be applied to private supplies;</li> <li>- to modernise the law on water supply, sewerage and water abstractions;</li> <li>- for various charging consequential of privatisation.</li> </ul> <p>* if not in Flood Defence Bill (6)</p>	<p>DOE</p>	<p>Highly controversial: opposition strongly opposed and pledged to renationalise. At White Paper launch on 5.2.86, very little criticism on Government side but some Conservative opposition, especially in Lords, likely. Growing support amongst Water Authorities. Reaction of environmental lobby awaited. CBI and NFU hitherto sceptical, Institute of Directors in favour.</p>	<p>Long (150-200 clauses plus schedules).</p> <p>No problems with hybridity known, but needs to be borne in mind. Royal Assent needed by summer adjournment to enable privatisation timetable to be followed.</p>	<p>Net effect unquantified. Staff required for regulatory body. Cost likely to be borne from licensing fees charged to privatised authorities. Possible loss of ERDF grants.</p>	<p>White Paper published 5.2.86. Consultation documents to follow.</p> <p>Instructions to Counsel in stages beginning late May, ending July.</p> <p>Ready (essential) for introduction November 1986.</p>



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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>17. LOCAL GOVERNMENT</p> <p>(a) <u>Competition</u></p> <p>To extend compulsory tendering and accounting regime to other local authority services eg refuse collection and cleaning. To strengthen present powers of action against behaviour aimed at protecting Direct Labour Organisation from competition.</p>	<p>DOE</p>	<p><u>Commitment:-</u></p> <p>Numerous Ministerial declarations of intent to legislate. Severe back bench pressure.</p> <p><u>Very controversial:-</u></p> <p>Further constraints upon LA discretion (all-Party opposition at local level) and possible job losses. (Hostile Trades Union campaign already being planned). Opposition will object to "unfair" private sector competition for traditional LA staff activities. Attractive to private firms likely to secure contracts, and to ratepayers generally because of increased value-for-money.</p>	<p><u>Length:</u> Medium</p> <p><u>Parliamentary Procedure:</u> Normal</p> <p><u>Royal Assent:</u> See below</p>	<p><u>EC:</u> No implications</p> <p><u>Expenditure and Manpower:</u></p> <p>After transitional period, competition measures should significantly reduce LA expenditure and also produce some manpower savings. Minor Central Government manpower implications.</p>	<p>(a) <u>Policy</u></p> <p>Approved in principle E(A) 16.10.84. Detailed proposals require clearance by H Committee.</p> <p><u>Consultations</u></p> <p>Formally completed, but a further round may be tactically prudent during 1986.</p> <p><u>Instructions</u> by end of June.</p>

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<p>Local Govt. (cont'd)</p> <p>b. <u>Capital Controls</u></p> <p>To amend or repeal provisions of the Local Government, Planning and Land Act 1980 for control of capital expenditure by local authorities, and amend provisions of Local Government Act 1972 for control of their borrowing, in order to secure more workable system.</p>	<p>DOE</p>	<p>Particularly affects local authorities, construction industry and clients (eg homeless). Present capital controls widely believed to need overhaul. Government reviewing system with local authority associations. Popularity or otherwise depends on public perception of onerousness and operability of new system.</p>	<p>Royal Assent needed before April if new system is to apply to 1987/88.</p>	<p>No EC or manpower implications. No implications for central government expenditure. Intended to promote better use of local authority capital resources.</p>	<p>(b) <u>Policy</u></p> <p>2 main options approved by (E(LF) in November 1985 for consultation in Local Government Finance Green Paper. Green Paper agreed at Cabinet on 9 January for publication on 28 January. Green Paper will ask for early comments on capital control sections (by mid-April). Leading option (control of gross capital expenditure) could be ready for <u>instructions</u> to Counsel by end June 1986.</p> <p><u>Introduction</u> November 1986</p>



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<p>18. BROADS</p> <p><u>Purpose:</u> To establish a statutory authority with comprehensive powers to manage both land and water space in the Norfolk and Suffolk Broads.</p>	<p>DOE</p>	<p>A private bill was endorsed in principle by Ministers - to have been promoted by area's local authorities. Speaker's counsel ruled draft bill unsuitable for introduction as private bill - now proposed as public hybrid bill. Likely to be opposed by sectional interests but not politically controversial.</p>	<p>Possibly suitable for introduction in House of Lords.</p> <p>112 clauses and 7 schedules. (If re-drafted on new instructions First Parliamentary Counsel believes the size could be considerably reduced).</p>	<p>Resource implications not yet fully assessed.</p> <p>No EC implications.</p>	<p><u>Policy</u></p> <p>H Committee's approval in principle obtained subject to resolution of differences with DTp over navigation provisions.</p> <p>Submission to QL on timing of introduction expected in January 1986.</p> <p><u>Instructions</u></p> <p>First Parliamentary Counsel considers completely new instructions will be needed.</p>



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<p>19. CROWN AGENTS</p> <p>To transfer the business now conducted by the Crown Agents under the Crown Agents Act 1979 to a PLC and to make provision for the subsequent sale of the equity to the private sector.</p>	<p>FCO</p>	<p>After Ministerial consultation, the Minister for Overseas Development told the House on 23 February 1984 that the Government intended to privatise Crown Agents. Any measure of privatisation is likely to attract some opposition.</p>	<p>Substantial length. Committee proceedings on floor of House for at least part of the Bill.</p> <p>Royal Assent highly desirable before end of Session.</p>	<p>No PES provision has been made. Whether any capital sum would need to be provided and, if so, its amount cannot yet be determined; this will depend on the present Crown Agents' progress towards financial viability.</p> <p>There are no manpower or EC aspects.</p>	<p>Outstanding <u>policy points</u> should be decided by Ministers by March 1986.</p> <p>No public consultation is needed.</p> <p><u>Instructions</u> to Parliamentary Counsel by April 1986.</p> <p>Bill ready for <u>introduction</u> by November 1986.</p>



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<p>20. DIPLOMATIC AND CONSULAR PREMISES (CONTROL)</p> <p>To require diplomatic missions to obtain the Secretary of State's consent before premises can be regarded as premises of the mission (and hence inviolable) under the Diplomatic Privileges Act 1964; to provide for withdrawal of such consent in certain circumstances; and to empower the Secretary of State to acquire title (and hence dispose of) former mission premises. Similar provision would be made in respect of consular premises.</p>	<p>FCO</p>	<p>The Bill would follow the Ministerial announcement that legislation was under active consideration set out in para 39(d) of the White Paper on Diplomatic Immunities and Privileges (Cmnd 9497).</p> <p>Likely to be popular in Parliament in view of current antipathy towards diplomatic immunity; and uncontroversial in party political and public terms. Could be publicly identified as applying to former Embassy buildings of Cambodia, Iran and Libya.</p>	<p><u>Length</u> Short (5 or 6 clauses)</p> <p><u>Parliamentary Procedure</u> Could be a candidate for Second Reading Committee procedure and for introduction in the House of Lords.</p> <p><u>Royal Assent</u> Desirable by Summer recess 1987, in view of existing problems posed by former diplomatic premises (especially Cambodia, where squatters could obtain title by adverse possession in 1988). Libyan premises could also be a problem</p>	<p>Any costs should be recovered from the proceeds of sale of any diplomatic property acquired by HMG. See paragraph 7 of Annex B to Cabinet Office document H(85) 37 of July 1985 for further details.</p> <p><u>Manpower, EC</u> No implications.</p>	<p><u>Policy</u> Approval has already been given by the Home and Social Affairs Committee (letter of 8 September 1985 from Lord President of the Council)</p> <p><u>Public consultation</u> Not intended.</p> <p><u>Instructions</u> Are agreed and ready for despatch as soon as a firm place in the programme has been allocated.</p> <p><u>Introduction</u> Beginning of session.</p>



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TITLE AND PURPOSE Priority 3	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>21. TERRITORIAL SEA</p> <p>To extend territorial sea of UK to 12 miles and make consequential amendments eg to customs and continental shelf arrangements.</p>	<p>FCO</p>	<p><u>Commitment</u> Preparation of legislation announced June 1981</p> <p><u>Controversy</u> No opposition likely and broad support in Parliament expected. Might raise broader Law of the Sea issues.</p> <p>Legally desirable that we have 12 mile limit by time construction work on Channel Fixed Link (CFL) begins.</p>	<p><u>Length Short</u></p> <p><u>Parl. procedure</u> Suitable for Lords introduction. Probably too technical for Private Member or Peer.</p> <p><u>Royal Assent</u> Once Bill introduced, long delay before Royal Assent would incur criticism. Desirable not to fall behind CFL legislation.</p>	<p><u>Financial and Manpower</u> Implications thought to be negligible; but revenue sharing arrangements with Channel Islands and I.O.M. may be affected.</p> <p><u>EC: Broader UK area</u> would be brought within EC Rules eg on VAT.</p> <p>Alteration in 5 areas to waters available for EC fishermen is not expected to cause major complications.</p>	<p><u>Policy</u> Main lines affecting Bill have been agreed. OD will consider other policy implications early New Year.</p> <p>First draft of Bill from Parliamentary Counsel and comments on it from Depts. received. Bill expected to be ready for introduction November 1986.</p>



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<p>22. SOCIAL SECURITY</p> <p>To carry forward any residual changes necessary in social security system following this year's Bill. To implement any PES savings requiring primary legislation.</p>	<p>DHSS</p>	<p><u>Commitment</u></p> <p>High political priority.</p> <p><u>Controversy</u></p> <p>Considerable interest in Parliament including Lords, and among various pressure groups.</p> <p>Opposition's attitude and general controversy depends on final proposals. But some likely to be opposed.</p>	<p><u>Length</u></p> <p>Short/medium.</p> <p><u>Parliamentary procedure</u></p> <p>Not suitable for special procedures.</p> <p><u>Royal Assent</u></p> <p>Before Summer Recess 1987 will be very desirable for an April 1988 implementation.</p>	<p><u>Financial and manpower</u></p> <p>Implications will depend on final proposals.</p> <p><u>EC</u></p> <p>No significant implications likely.</p>	<p><u>Policy</u></p> <p>To be settled in the train of the 1985 Bill.</p> <p><u>Instructions</u></p> <p>July to October.</p> <p><u>Introduction</u></p> <p>Aim early in session.</p>



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<p>23. CHILD CARE [AND FAMILY SERVICES]</p> <p>PURPOSE:</p> <p>To improve and clarify law on child care and protection and provision of services for families with young children following Govt WP* report. In particular:</p> <p>(i) Renewed emphasis on <u>support to families with children</u>, assimilating scattered provisions; regulation of private arrangements for care of children; greater partnership with parents by local authorities in caring for children; better review and protection of handicapped children away from home.</p> <p>(ii) Action to improve handling of <u>child abuse</u>: tighter duty of investigation, new powers to remove children at risk of future harm and to make conditions on parents with children remaining at home; power to</p>		<p><u>Commitment</u></p> <p>WP report follows July 1984 report of Select Committee on Social Services. Strong implication that we will try for 1986-87 space but no public commitment.</p> <p><u>Controversy/Support</u></p> <p>Controversy unlikely to be great. Much professional and pressure group support for new legislation; many will press for 'family court' as well as some may oppose any interim change. Public support likely, especially on child abuse changes. Need for Bill likely to be acknowledged in Parliament; absence would be criticised. Some interest in Lords but main concern in Commons. Opposition may press for universal free day care.</p>	<p><u>Length</u> Long</p> <p><u>Parliamentary procedure</u></p> <p>Suitable for Lords Introduction. Not recommended for Special Standing Committee, because Select Committee on Social Services has already examined Law and likely to return to issue in autumn 1986. The WP and the Government have also gone over the ground thoroughly and consulted widely.</p> <p><u>Royal Assent</u></p> <p>No specific deadline.</p>	<p><u>Financial and manpower</u></p> <p>A joint LA/Govt WP is examining costs. Net implications for finance and manpower likely to be small, spread between LAs Legal Aid and court administration.</p> <p><u>EC</u></p> <p>No implications.</p>	<p><u>Public consultation</u></p> <p>On WP report and on day care consultation paper -</p> <p>Oct 85 - mid-Jan 86</p> <p><u>Policy clearance</u></p> <p>Feb-March 86</p> <p><u>Instructions</u></p> <p>WP report includes detailed analysis by Law Commission team. Aim to give instructions from early April 1986.</p> <p><u>Introduction</u></p> <p>Beginning of 86-87 Session.</p>

\* WP = Inter Departmental Working Party, DHSS, HO, LCD and Law Commission



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<p>regulate placement of children in care 'home on trial'; right of appeal for LAs against magistrates court decision.</p> <p>(iii) <u>Fairer treatment of parents</u> and other relatives: reducing max length of emergency removal from home before court challenge from 28 days to 7; full rights of participation in court hearing for parents and more involvement of other relatives; advance disclosure of case against the parents; ending administrative process for taking parental rights without recourse to court; new appeal right against mag. court decisions for parents as well as child; right for parents and grandparents to contest reasonableness of access given to children in care (in part to meet European Court of Human Rights).</p>					



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<p>(iv) <u>Modernisation</u> of outdated legislation on registration of private day care facilities and supervision of private fostering; and possibly residential care.</p> <p>(v) <u>Major simplification and harmonisation</u> of unnecessarily confused statutes to give clear legal powers and responsibilities to all concerned.</p> <p>Will cover central areas of child care except adoption, custodianship and the prosecution of juvenile offenders.</p>					



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<p>24. ALLEVIATION OF HUMAN INFERTILITY (Warnock Report)</p> <p>Establishment of licensing authority; regulation of research on human in vitro embryos and prohibition beyond 14 days after fertilisation; making unauthorised use and handling of human embryos beyond 14 days a criminal offence; prohibition of transfer of embryo used for research to a woman; regulation of transspecies fertilisation and making any unlicensed use (and placing a human embryo in the uterus of another species for gestation) a criminal offence; regulation of sale or purchase of human gametes and embryos and making unauthorised sale or purchase a criminal offence; prohibition of right of ownership in a human embryo and regulation of use and disposal of stored embryos; amend Surrogacy Arrangements Act to make criminal the creation or operation of</p>	DHSS	<p>Ministers have said they aim to introduce legislation as soon as practicable. Will be of intense interest to both Houses.</p> <p>Official opposition likely to be supportive in principle on basis of free vote. Will be highly controversial, with pressures from wide spectrum of opinion. Parts likely to be strongly opposed by some churches and 'pro-Life' lobby.</p>	<p>Medium length (probably between 20 and 25 clauses).</p> <p>Might be suitable for introduction in House of Lords.</p> <p>Desirable to obtain Royal Assent by end July 1987.</p>	<p>No EC commitment.</p> <p>Annual UK cost of licensing authority up to £0.5m, to be met by central depts; PES provision to be made. Possibly 15 part-time members; c8-10 Departmental support staff.</p>	<p>Policy clearance late June/July 1986; firm instructions to Parliamentary Counsel late Summer 1986. Ready for <u>introduction</u> early in 1986/87 Session. Could be delayed if Warnock Select Committee established this Session.</p>

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<p>non-commercial surrogate pregnancy agencies and making health professionals assisting surrogate pregnancies criminally liable. [Legitimate AID children;]* create presumption of husband's consent to AID unless contrary proved; deny parental rights to donors of gametes and rights of succession and inheritance to AID or IVF children not in vitro at time of father's death; determine primogeniture of IVF children by date and time of birth.</p> <p>*At present also included in the bid for Family Law Reform Bill (LCD)</p>					



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<p>25. HEALTH SERVICES BILL</p> <p>To implement changes discussed in the Green Paper on Primary Health Care, mainly:</p> <ul style="list-style-type: none"> <li>- to improve control over the number and distribution of doctors, dentists and pharmacists in the family practitioner services;</li> <li>- to introduce a compulsory retirement age for doctors and dentists;</li> <li>- to make possible alternative ways of providing primary care;</li> <li>- to enable family practitioners committees to contract with some pharmacists to provide supplementary services;</li> <li>- to amend Dental Act to enable non-dentists to manage dental services.</li> </ul> <p>(There will be other changes of a miscellaneous sort in the family practitioner field)</p>	DHSS	<p>Green Paper likely to be published early in 1986. Unlikely to give commitment on introduction or timing of legislation.</p> <p>Main provisions likely to be controversial politically and generally as potentially reducing levels of expenditure on the FPS.</p> <p>Opposition likely from the medical profession and possibly the dental profession.</p>	<p><u>Length:</u> Medium [to substantial]</p> <p><u>Procedure:</u> not suitable for special procedure.</p> <p><u>Royal Assent:</u> provision intended to bear on 1987-88 expenditure so early Royal Assent desirable if Bill ready for early introduction.</p>	<p>A small increase in Departmental manpower may be required, but the overall effect will be to save public expenditure. Savings already included in PE projections for England.</p>	<p><u>Public consultation:</u> January-May 1986.</p> <p><u>Ministerial policy clearance:</u> June 1986</p> <p><u>Instructions to Parliamentary Counsel:</u> July 1986</p> <p><u>Introduction:</u> Autumn 1986</p>

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<p>26. CRIMINAL JUSTICE</p> <p>To enhance courts' sentencing powers; improve working of criminal justice system; and provide for victims of crime. To include principally:</p> <ul style="list-style-type: none"> <li>(i) increases in maximum penalties for certain firearms and corruption offences;</li> <li>(ii) enhance of courts' powers to order compensation and forfeiture;</li> <li>(iii) a statutory criminal injuries compensation scheme;</li> <li>(iv) redistribution of court business;</li> <li>(v) making overstaying by immigrants a continuing offence;</li> <li>(vi) enhances extradition arrangements.</li> </ul> <p>The Bill might also include:</p> <ul style="list-style-type: none"> <li>(vii) extension to other offences of proposes powers to freeze and confiscate drug traffickers' assets;</li> <li>(viii) power to order reparation by offenders to victims;</li> </ul>	<p>HOME OFFICE</p>	<p>Legislation on items (i), (ii), (iii), and (vii) has been promised during this Parliament. (i), (ii), (iii) and (iv) are politically attractive especially to Government supporters. Some provisions are likely to prove controversial and to attract opposition from the legal profession, depending on the degree of change finally introduced. (x) was rejected by the Lords in the Prosecution of of Offences Bill.</p>	<p>Substantial length; not suitable for introduction in Lords if (x) is included in the Bill: no special timing consideration for Royal Assent.</p>	<p>Financial and manpower implications of (i), (v) and (ix) are negligible. Implications of other changes are being considered further. No EC aspects.</p>	<p><u>Policy</u></p> <p>(i), (ii), (iv), and (v) approved by H. Further work on (iii) following October H discussion. (vii) and (viii) agreed by H in principle. (vi) being considered by H in correspondence. H to be consulted shortly on terms of White Paper reference to (ix) - (xiii)</p> <p><u>Public Consultation</u></p> <p>White Paper on Bill as a whole and Consultation documents on details of (vi), (viii) and (ix) early in 1986.</p> <p><u>Instructions</u></p> <p>By end of</p>



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<p>26. CRIMINAL JUSTICE (Cont)</p> <p>(ix) revision of powers to impose custodial sentenced on young offenders.</p> <p>(x) review of over-lenient Crown Court sentences;</p> <p>(xi) new prison adjudication procedures;</p> <p>(xii) revised arrangements for fraud trails;</p> <p>(xiii) altering arrangements for challenging jurors.</p>					<p>January (on (i) - (viii)).</p> <p><u>Introduction</u> Mid-November</p>

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NB: Items sidelined are changes to the Bill originally proposed - QL (85) 1 Revise refers



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<p>27. FIRE PRECAUTIONS AND CROWD SAFETY</p> <p>To replace the Fire Precautions Act 1971 with a more cost-effective discriminating, efficient and flexible system of fire precautions which will rely on guided and inspected compliance rather than direct regulatory certification; to remove anomalies in the current legislation; and to implement the safety recommendations of the final report (expected before end of 1985) of the Committee of Inquiry into Crowd Safety and Control at Sports Grounds (Popplewell Inquiry).</p>	<p>HO</p>	<p>Politically uncontroversial and Opposition attitude likely to be neutral. Crowd safety aspects linked with fire precautions and urge speedy Government response especially since crowd control aspects of Popplewell will have been dealt with in Public Order Bill of 1985/86 session. Fire precautions scheme long under discussion with outside interests, and subject of detailed consultative document to which response is required by end 1985. Legislation is expected, and there are no indication of strong opposition.</p>	<p>Medium to substantial: 4/5 fire precautions 1/5 safety.</p> <p>Suitable for Lords introduction.</p> <p>Royal Assent desirable before Summer Adjournment if any new proposals are to be implemented in time for Autumn football etc seasons.</p>	<p>Neutral effect on central and local government expenditure. No additional expenditure or manpower implication. No EC implications.</p>	<p><u>Policy clearance</u> of all aspects in Spring 1986. <u>Instructions</u> June 1986. <u>Introduction</u> 1986.</p>

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<p>28. CIVIL PROTECTION IN PEACETIME</p> <p>To enable local authorities to use their civil defence resources in connection with peacetime emergencies.</p>	HO	<p>Manifesto commitment. Difficult to judge Opposition reaction. Labour Party is hostile to present civil defence policy but not to contingency planning for peacetime emergencies. Opposition would probably make sceptical comments about civil defence and perhaps allege an attempt to camouflage civil defence activity, but probably not oppose. Civil defence interests are strongly in favour.</p>	<p>Very short</p> <p>3 Clauses</p>	<p>No financial, manpower or EC implications.</p> <p>Resource provided under civil defence legislation will not be increased on account of this Bill.</p>	<p>The Bill has been drafted.</p> <p>It has been taken up by Sir Nicholas Bonsor who came sixth in the ballot for Private Members' Bills this session. If not enacted in Private Members time this session it could be re-introduced as a Government Bill at the start of the 1986/87 session.</p>

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<p>29. LICENSING (AMENDMENT)</p> <p>To relax the restrictions on permitted opening hours of licensed premises and registered clubs in England and Wales.</p>	Home Office	<p>No public commitment given. Likely to receive wide support. Could be of some interest to House of Lords. Opposition attitude uncertain, but likely to support in principle. Will be controversial with anti-alcohol lobby. possibly with medical profession and some employees. Pressure for Bill comes from licensed trade and tourism, catering and leisure industries. No particular sectional appeal.</p>	<p>Short.</p> <p>A candidate for introduction in the Lords, but interest in the Commons suggests introduction there.</p>	None.	<p><u>Policy clearance</u> H Committee agreed in principle on 3 December that a relaxation in licensing laws was desirable but postponed a final decision on policy pending further evidence of tangible support for reform. H to consider further (probably after Easter '86) in the light of a report from the Home Secretary.</p> <p><u>Timing of instructions</u> dependent on policy approval but should not take long to prepare.</p>

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<p>30. FAMILY LAW REFORM</p> <p>This Bill gives effect to Law Commission Report No 118. It removes the adverse legal consequences of illegitimacy [and makes provision concerning the status of children conceived by artificial means.]*</p>	<p>LCD</p>	<p>Uncontroversial.</p> <p>It will give effect to announced Government intentions. The proposed change in status will ensure compliance with ECHR.</p> <p>The provision on the status of children conceived by artificial means was recommended by Warnock.</p>	<p><u>Length:</u> Medium (42 clauses and 5 Schedules)</p> <p><u>Parliamentary procedure:</u></p> <p>Introduction in the Lords. Possibly suitable for Second Reading Committee in the Commons.</p> <p><u>Timing:</u></p> <p>No special considerations.</p>	<p><u>Financial/Manpower</u></p> <p>Small; to be met from existing resources.</p> <p><u>EC</u></p> <p>None</p>	<p><u>Policy:</u></p> <p>H Committee approval obtained on 1st August 1983.</p> <p><u>Instructions</u></p> <p>Bill already drafted.</p> <p>Only minor consequential amendments required.</p> <p><u>Introduction</u></p> <p>Beginning of 1986/87 Session.</p>
<p>* Also currently contained in 28 (DHSS) Alleviation of Human Infertility.</p>					



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<p>31. BREACH OF CONFIDENCE</p> <p>The Bill will implement the recommendations of the Law Commission in their Report No 110. It will create a statutory tort of breach of confidence in place of the existing common law provisions. The new tort will encompass the disclosure of unlawfully obtained information, such information being treated as having been imparted in confidence.</p>	<p>LCD</p>	<p>The Bill as annexed to Law Commission No 110 is not highly controversial in itself. However it is expected to attract proposals for amendment both from other Departments and from many sources throughout its passage in both Houses.</p>	<p><u>Length</u>: 23 clauses, no Schedules.</p> <p><u>Timing of Royal Assent</u></p> <p>No special considerations.</p> <p><u>Parliamentary Procedure</u></p> <p>Possibly suitable for introduction in the Lords</p>	<p><u>Financial/Manpower</u></p> <p>No implications.</p> <p><u>EC</u> -</p> <p>No implications.</p>	<p><u>Policy</u></p> <p>H Committee approval obtained in February 1985.</p> <p><u>Instructions</u></p> <p>A draft of the Bill is annexed to Law Commission No 110. Any supplementary instructions by June 1986.</p> <p><u>Introduction</u></p> <p>Beginning Session 1986/87.</p>



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<p>32. <u>LAND REGISTRATION</u></p> <p>The Bill will implement the recommendations of the Law Commission in their Report No 148. It will make available to public inspection details of entries in the Land Register which are at present kept secret.</p>	<p>LCD</p>	<p>The Bill as annexed to Law Commission No 148 is relatively uncontroversial. It will help to simplify conveyancing. It will be supported by the freedom of information lobby. But some will oppose the disclosure of certain information, such as the amount of mortgage to which the property is subject.</p>	<p>Length: 3 clauses, 1 Schedule.</p> <p><u>Timing of Royal Assent</u></p> <p>No special considerations.</p> <p><u>Parliamentary Procedure</u></p> <p>Suitable for introduction in the House of Lords.</p>	<p><u>Financial/Manpower</u></p> <p>Slight increase for the Land Registry which can be absorbed within existing resource constraints.</p> <p><u>EC -</u></p> <p>No implications.</p>	<p><u>Policy</u></p> <p>H Committee approval will be sought in February 1986.</p> <p><u>Instructions</u></p> <p>By March 1986. Clauses already drafted. Minor amendments may be needed.</p>



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<p>33. PARLIAMENTARY COMMISSIONER (EXTENSION OF JURISDICTION)</p> <p>(a) To extend the jurisdiction of the Parliamentary Commissioner for Administration to listed Non-Departmental Bodies.</p> <p>(b) To amend the provisions in the Parliamentary Commissioner Act 1967 relating to the appointment and removal of the Parliamentary Commissioner.</p>	<p>MPO</p>	<p>PQ announcing CMND 9563 (Observations on 4th Report of Select Committee on PCA 1983/4) noted legislation to be introduced in due course to amend PCA Act 1967 (Hansard Col. 311, 8 July 1985). Likely to be welcomed on all sides of the House, as it covers Select Committee recommendations; but may be pressure for other extensions of jurisdiction.</p>	<p>Very short: probably one clause for each main topic, two supplemental clauses, one schedule.</p> <p>Possibly suitable for Second Reading Committee procedure in that the policy itself is uncontroversial.</p> <p>The subject of the Bill contains an area which could be regarded as involving hybridity; the instructions to Parliamentary Counsel will be designed to ensure that this problem is avoided.</p> <p>Not suitable for H of L introduction, given the PCA's close links with H of C and the origin of the Bill in a H of C Select Committee report.</p>	<p>EC: None</p> <p>Financial and Manpower: there may be a modest increase in PCA manpower and hence financial needs from 1987-88; estimates are not yet available but seem unlikely to involve more than 10% increase over the PES period above the current provision of £1.9m. No PES provision has yet been sought because of the uncertainty.</p>	<p>- <u>Policy clearance</u> for (a) Obtained H correspondence 20 June 1985 and for (b) early February.</p> <p><u>Instructions to Parliamentary Counsel</u> - Mid-March.</p> <p><u>Introduction</u> - early- November</p>



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<p>34. ALIENS (EMPLOYMENT) (AMENDMENT)</p> <p>To amend the Aliens (Employment) Act 1955 to enable certificates of exemption to be issued to aliens seconded to the Civil Service under inter-governmental agreements. Contingent on an administrative solution not being found.</p>	<p>Cab. Off-ice (MPO)</p>	<p>uncontroversial</p>	<p>Very short. suitable for introduction in the Lords. Assent as early as possible in order to regularise the secondment programme.</p>	<p>None</p>	<p><u>Policy clearance</u> end April.</p> <p><u>Instructions</u> early June.</p> <p>Aim <u>introduction</u> at start of Session</p>



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<p>35. <u>Northern Ireland (Emergency Provisions) (Amendment)</u>                      To make changes in the EPA 1978 in light of the review by Sir George Baker and of decrease in violence in NI. In particular to repeal existing police arrest power to detain without charge for up to 72 hours; to insert test of reasonableness in police and army powers: to liberalise bail provisions, to tighten provisions on admissibility of confessions and to improve compensation system.</p> <p>Since agreement was given by Cabinet last March it has been decided to add sections to the Bill controlling the private security industry in Northern Ireland and enacting for Northern Ireland legislation equivalent to the "terrorism provisions" in the Police and Criminal Evidence Act 1984.</p>	<p>NIO</p>	<p><u>Commitment</u></p> <p>Government is committed to legislate in the life of this Parliament.</p> <p><u>Controversy</u></p> <p>Official Opposition, Civil rights groups and those critical of Govt NI policies disappointed that Baker not more liberal, and that Govt are delaying. Likely to propose large number of amendments. Some Govt Unionists likely to criticise Govt for weakening measures to counter terrorism. Lords interest from Peers concerned with NI and civil rights. Legislation to control security industry likely to be welcomed as cutting off important source of parliamentary finance.</p>	<p><u>Length</u></p> <p>Short/Medium</p> <p><u>Parliamentary procedure</u></p> <p>No special procedure. Not suitable for Lords introduction.</p> <p><u>Royal Assent</u></p> <p>Desirable before July 1987 to avoid need for concurrent debate on further 6 monthly Order to renew EPA 1978.</p>	<p>None</p>	<p><u>Policy</u></p> <p>H Committee approval given in March. Correspondence seeking approval to further changes due January.</p> <p><u>Public Consultation</u></p> <p>Not needed following Baker, though <u>will</u> need to be discussed by Anglo-Irish Inter- Governmental Conference.</p> <p><u>Instructions</u></p> <p>January 1986</p> <p><u>Introduction</u></p> <p>Nov 1986 (so that Second Reading could coincide with debate in Dec 1986 to re- new EPA 1978)</p>



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<p>36. <u>Museums (Miscellaneous Provisions)</u>                      To replace direct Exchequer Votes by grant-in-aid funding for National Museums and Galleries; to correct anomalies in the application of the Firearms Act 1968 as it affects museums; and to make some minor non-controversial technical amendments.</p> <p>Subject to consultation the Public Accounts Committee, the intention would be to implement the change to grant-in-aid administratively under the general cover of the Appropriations Acts. But subsequent specific statutory cover will be needed.</p>	<p>OAL</p>	<p>Needed to legitimise change to grant-in-aid. Mainly uncontroversial: the aim is to allow the bodies to keep their receipts, thus giving them a greater incentive to maximise income from non-government sources. But official opposition might oppose the Bill arguing that it is a covert means of promoting admission charges.</p>	<p>Short; probably not suitable for Lords introduction because of the money element. Royal Assent desirable by 1 April 1987</p>	<p>None</p>	<p><u>Policy clearance</u> by March/April 1986;  <u>Consultation</u> with Public Accounts Committee before March 1986;  <u>Instructions</u> by June 1986;  <u>Introduction</u>, November 1986.</p>



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<p>37. PARLIAMENTARY PENSIONS: To put the Parliamentary Pensions Scheme in a new statutory framework, which would enable subsequent changes to be made by secondary legislation</p>	<p>PCO/ HMT</p>	<p>No public commitment: although unlikely to be particularly controversial in themselves, proposals are bound to arouse interest because they relate to the House.</p>	<p>Short/Medium. May be suitable for Committee Stage on the floor of the House. No specific date for Royal Assent.</p>	<p>There are no financial manpower or EC aspects.</p>	<p>Dependent on passage of Social Security Bill: Policy approval in principle given by H 29 Feb. Detailed <u>policy clearance</u> will be sought from H once the final policy in the Social Security Bill has been established. No public consultation on proposals; <u>Instructions</u> June.</p> <p><u>Introduction</u> beginning of the Season.</p>



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<p>38. LOCAL GOVERNMENT FINANCE REFORM (SCOTLAND)</p> <ul style="list-style-type: none"> <li>- to abolish domestic rates over a period and phase in community charge</li> <li>- to alter basis of non-domestic rates</li> <li>- to alter Rate Support Grant system</li> <li>- to provide for a register of residents in each local authority area</li> <li>- to provide a power for local authorities to set and collect community charge, including a 'last resort' power for S of S to cap the level of charge</li> <li>- and various ancillary provisions</li> </ul>	<p>SO</p>	<p>Highly controversial</p>	<p>Perhaps 25-50 clauses.</p> <p>Introduction in the Commons. 2nd Reading on floor of House</p> <p>Royal Assent by June 1987</p>	<p>Significant financial and public sector manpower effects likely</p> <p>No EC Implications</p>	<p><u>Policy</u> agreed by Cabinet. <u>Instructions</u> July <u>Introduction</u> Dec 1986</p>



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<p>39. <u>SEBTORS (SCOTLAND)</u></p> <p>To reform the law on enforcement of civil court decrees, principally for debt, in accordance with the proposals made by the Scottish Law Commission in their Report on Diligence and Debtor Protection (Scot Law Com No 95) published on 14 November 1985, with such Government amendments as are considered appropriate following detailed consideration of the proposals by the Government and interested bodies, who are being consulted.</p>	<p>SCA (on behalf of Lord Advocate)</p>	<p>There has been strong political pressure for reform of the law in this area. The Manifesto for Scotland for the General Election 1983 contains a promise to reform the law on the subject of warrant sales. The 1986-87 Session will be the last chance to fulfil that undertaking. Legislation is likely to be welcomed but some controversy may be aroused by particular proposals.</p>	<p>Long. (The Commission's draft Bill has 130 Clauses and 9 Schedules.) Suitable for introduction in the Lords. Scottish Grand Committee procedure (possibly in Edinburgh) would be suitable.</p>	<p>No EC aspects. Certain features of the Commission's recommendations, if adopted, will have moderate financial and manpower implications for the courts and sheriff courts particularly.</p>	<p>Government has set until mid-March for public consultation on the Commission's proposals. The amount of change needed will depend on the outcome of consultations.</p>



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<p>40. <u>CRIMINAL JUSTICE (SCOTLAND)</u> Forfeiture of proceeds of drug trafficking; Measures to reduce workload on High Court; Amendments to criminal law including art and part guilt of statutory offences; compensation orders for victims of crime.</p>	<p>SO</p>	<p>No commitment; But Scottish legislation will be expected following the Drug Trafficking Offences Bill in 1985/86. Its main content is unlikely to be very controversial politically.</p>	<p>Medium/substantial length: would be suitable for introduction in Lords and for Scottish Grand Committee at Second Reading.</p>	<p>Financial and Manpower aspects de minimis: EC aspects Nil.</p>	<p><u>Policy clearance</u> April/May. No general consultation envisaged: <u>Instructions</u> June 1986 <u>Introduction</u> November.</p>



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<p>41. CONSUMER GOODS AND SERVICES</p> <p>i. <u>Safety of Goods</u></p> <p>Impose on suppliers requirement to ensure consumer goods are safe in accordance with sound modern standards. Strengthen powers of enforcement on manufacturers and importers and clarify their responsibilities. Empower enforcement officers to seize or freeze goods believed unsafe. Enable Customs &amp; Excise to transmit information to enforcement authorities. Amend H &amp; Saf. Work Act accordingly and to take account of enforcement problems experienced with current provisions. Related and consequential amendments and repeals.</p>	<p>DTI</p>	<p>i. Review of consumer safety legislation announced 1981. White Paper published 1984. Widespread concern about weaknesses re dangerous goods. Heavy pressure from consumer organisations and LAs; yet further delay highly embarrassing (legislation on this was expected in each of the last two sessions). Expected to be well received in both Houses and generally by Opposition. Some criticism that it should go further to protect the consumer. Appeal to most sections of the Community, including business, with the possible exception of some importers.</p>	<p><u>Length:</u></p> <p>Substantial</p> <p>Suitable for introduction in the House of Lords.</p>	<p>No financial or manpower implications. Item ii. implements EC Directive (85/374/EEC)</p>	<p><u>Public consultation</u> on i. and iii. completed in 1984. Consultative document on precise implementation of ii. issued on 26.11.85. Responses requested by 19.2.86.</p> <p><u>Policy</u> on i. cleared E(A) on 27.11.84 and on iii. cleared H on 4.2.85. Final clearance on ii. and on any consequential changes to be sought in March 1986.</p> <p><u>Instructions</u> on i. and iii. were sent to Counsel at end of March 1985 (when Bill was expected to be in 1985/86 Session).</p>



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<p>ii. <u>Product Liability</u></p> <p>Implement EC Directive on product liability, making producers strictly liable for damage caused by their unsafe products (probably subject to the "development risk" or "state of the art" defence).</p> <p>iii. <u>Misleading Price Indications</u></p> <p>Make legislation simpler and more effective. New general prohibition on misleading price indications, with criminal sanctions. Also powers for S of S to draw up statutory code of practice and/or to make regulations.</p>		<p>ii. Subject fits closely with i. above, and is expected to be implemented together. General principles expected to be well received in both Houses. Opposition (and consumer organisations) will want it to go further eg by dispensing with state of the art defence. Industry (and some backbenchers) however may want it <u>restricted</u> as far as possible.</p> <p>iii. Government announced intention to proceed in March 1985. Political controversy unlikely. Proposals broadly welcomed by consumers and by much of the trade.</p>			<p>Instructions on ii. with any appropriate changes to i. and iii., will be ready by end-April.</p> <p><u>Introduction</u> at start of Session.</p>



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		<p>Both i. and iii. would help to implement report on Scrutiny of Legislative and Administrative Burdens. Cabinet agreed last June to give preferential treatment to a Bill on these subjects in consideration of the 1986/87 Programme.</p>			



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<p>42. COPYRIGHT AND OTHER INTELLECTUAL PROPERTY</p> <p>i. To reform law of Copyright, Designs and Performers' Protection;</p> <p>ii. To reform law on litigation; and</p> <p>iii. To hive-off the Patent Office and reform the law on patent 'agents' and solicitors' right of representation, and employee inventors.</p>	<p>DTI</p>	<p>Following decision to give Bill an advance place, Ministers have frequently expressed hope that legislation will be possible in 1986/87.</p> <p>Likely to be generally welcomed in both Houses. Some provisions controversial but not on party lines.</p>	<p>Long.</p> <p>Suitable for introduction in Lords.</p> <p>Royal Assent could be at any time in Session.</p>	<p><u>Financial.</u> None</p> <p><u>Manpower</u> Possibly 2 extra staff as secretariat for extended Copyright Tribunal 12-13 staff for patent litigation (Costs recovered from patent fees)</p> <p><u>EC</u> No current commitment. Commission may begin a harmonisation exercise on some aspects of copyright in 1986.</p>	<p><u>Policy</u> clearance January 1986 (most) and April (patent agents)</p> <p><u>Instructions</u> to Parliamentary Counsel on copyright designs and performers' protection reform and patent litigation by end-January 1986.</p> <p><u>Instructions</u> on hiving-off the Patent Office and employee inventors by end-March 1986; <u>instructions</u> on patent agents by end-June 1986.</p> <p><u>Introduction</u> November.</p>



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CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>43. POST OFFICE</p> <p>To facilitate privatisation of GIROBANK.</p> <p>- if legislation necessary for this purpose opportunity taken to legislate - to permit capital restructuring</p> <p>- to extend Counters powers and open Services to the private sector</p> <p>- to make minor administrative changes to status of POUNC</p>	<p>DTI</p>	<p>Controversial because of privatisation implications</p>	<p>Short to medium.</p>	<p>Financial implications likely to be neutral.</p> <p>Manpower - nil.</p> <p>EC aspects - nil.</p>	<p>The timing is dependent on the timing of the Girobank privatisation. The provision might possibly be required this Session.</p> <p>It will be known by May 1986 if legislation is essential for privatisation by which time Ministers' policy decisions on other changes will be known.</p> <p><u>Policy clearance</u> June (E(N)) <u>Instructions</u> September <u>Introduction</u> January.</p>



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## GOVERNMENT BILLS PROPOSED FOR 1986/87

## CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>44. COMPANIES (AUDIT)</p> <p>To amend the Companies Act implement outcome of current review of audit requirements for small companies insofar as primary legislation is required for that purpose.</p>	DTI	<p>Unlikely to be politically controversial but opinion within the accountancy profession and in commercial circles generally is very divided.</p>	<p>Short. Possibly suitable for introduction in the House of Lords.</p>	<p>None.</p>	<p><u>Policy</u> clearance expected in February. <u>Instructions</u> by 31 May. <u>Introduction</u> in November 1986.</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>45. <u>MERCHANT SHIPPING</u></p> <p>i. Major marine pilotage reorganisation; abolition of Pilotage Commission and 48 pilotage authorities.</p> <p>ii. Modernise registration of merchant ships and bring registration of ships in Dependent Territories under proper control.</p> <p>iii. Replace receiver of wreck service by up to date provisions.</p> <p>iv. Miscellaneous amendments to merchant shipping legislation to save money and resources</p>	<p>DTP</p>	<p><u>Pressure</u></p> <p>i. Has high political priority; Ministers are committed to seeking early place in programme admin of pilotage law is extremely difficult and contentious, and imposes unnecessary costs on shipping industry.</p> <p><u>Controversy</u></p> <p>i. Will be warmly supported by shipping and port industries, who are anxious for reform.</p> <p>Possibly controversial but not in party political terms; opposition likely from some pilots.</p> <p>ii. to iii. uncontroversial.</p> <p>iv. mainly uncontroversial</p>	<p><u>Length:</u></p> <p>Long</p> <p>i. 25 clauses</p> <p>ii. - iv 35 clauses.</p> <p><u>Parliamentary procedure</u></p> <p>Lord's introduction.</p> <p><u>Royal Assent</u></p> <p>No deadline but desirable Spring 1987: existing legislation on pilotage virtually unworkable.</p>	<p><u>Financial &amp; Manpower</u></p> <p>i. offers long term savings to ship-owners.</p> <p>ii. to iv. will allow up to about 25 staff savings and modest financial savings.</p> <p>No <u>EC</u> aspects.</p>	<p>i. <u>Public consultation</u></p> <p>Completed.</p> <p><u>Policy</u></p> <p>January 1986</p> <p><u>Instructions</u></p> <p>end January 1986</p> <p>ii - iv: Consultation completed and instructions ready (subject to minor revision)</p> <p><u>Introduction</u></p> <p>Start of the Session.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>46. <u>DARTFORD CROSSING</u></p> <p>(i) To empower a private undertaking to construct and operate an additional tunnel or bridge across the Thames at Dartford;</p> <p>(ii) To facilitate the acquisition of any land or other rights necessary for (i);</p> <p>(iii) To transfer the existing tunnels from Kent and Essex CCs to the undertaking at (i);</p> <p>(iv) To empower the undertaking to levy and retain tolls and to control their level.</p>	<p>DTP</p>	<p><u>Commitments</u> Ministerial statement of intent to encourage a private sector project to relieve pressure on the existing crossing.</p> <p><u>Controversy</u> The relief of congestion will be generally welcomed, but opposition likely from members of both sides to Tolling, particularly by private company.</p>	<p><u>Length</u> Substantial</p> <p><u>Procedure and Royal Assent</u> Hybrid - would run over into following session.</p>	<p><u>Financial/Manpower</u> The project would be financed by the private sector.  DTP would monitor the work but would not need additional finance or manpower for that task.</p> <p><u>EC implications</u> None.</p>	<p><u>Policy</u> To E(A) Committee October 1986 following assessment of competitive proposals</p> <p><u>Instructions</u> November 1986</p> <p><u>Introduction</u> April 1987</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>47. <u>BANKING</u> To introduce changes in the system of banking supervision established by the 1979 Banking Act, including:</p> <p>(i) <u>Board of Banking Supervision</u> to create a new board to strengthen the banking supervision role of the Bank of England</p> <p>(ii) <u>System of Authorisation of banks</u> to create a single set of authorisation criteria which all institutions must meet, plus some consequential changes</p> <p>(iii) <u>Role of Auditors</u> to increase co-operation and discussion between bank supervisors and auditors.</p> <p>(iv) <u>Supervisory Information and Statistics</u> to strengthen the Bank of England's powers to obtain information and to create a criminal offence of knowingly or recklessly misleading the supervisor</p>	<p>HMT</p>	<p><u>Commitments</u> White Paper cleared for publication in late December 1985 will propose legislative change as a matter of some urgency. Earlier statement by Chancellor in House (20 June 1985 col 454) announced intention of bring a Banking Bill before the House as soon as possible.</p> <p>(a) <u>likely reception in House</u> welcomed by all parties as an improvement</p> <p>(b) <u>likely Opposition reaction</u> does not go far enough</p> <p>(c) <u>Political Controversy</u> Will arouse interest vis a vis Johnson Matthey and possibly 'fraud in City'</p>	<p>Long; Normal Procedure, Royal Assent desirable, but not essential, before prorogation.</p> <p>Highly desirable to complete all Commons stages before proceedings start on Finance Bill.</p>	<p><u>Financial</u> Minimal, (Treasury will continue to pay costs of Appeals Tribunals)</p> <p><u>Manpower</u> Minimal, (Treasury will provide Appeals Tribunal secretariat)</p> <p><u>EC</u> Bill will clear all known points of non-conformity with EC legislation</p>	<p><u>Policy Clearance</u> Main issues covered at Meeting with the Prime Minister on 28 October 1985.</p> <p>These issues, together with rest of proposals cleared with colleagues on E(A) by circulation of draft White Paper on 2 December 1985.</p> <p><u>Instructions</u> Full conceptual framework and 90 per cent of Instructions by end-February 1986.</p> <p><u>Introduction</u> Ready by mid-November 1986.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE BANKING CONT'D	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>(v) <u>Large Exposures to Individual Customers</u> to ensure that the Bank of England is notified of such concentrated risks</p> <p>(vi) <u>Appeals</u> to bring the system of appeals more into line with similar systems including replacing the role of the Chancellor with a Tribunal</p> <p>(vii) <u>Disclosure of Information</u> to provide for disclosure of information between supervisory authorities, to other government departments (excluding Revenue departments) and to professional advisers and their representative bodies</p> <p>(viii) <u>Changes of Control</u> to require prospective controllers of authorised institutions to obtain the Bank of England's consent before proceeding</p>		<p>(d) <u>Pressure for Bill</u> General political pressure post-Johnson Matthey, but no particular interest group lobbying for Bill</p> <p>(e) <u>Sectional Reaction</u> Bankers will oppose disclosure of information to government departments and possibly others (viii)</p> <p>Some auditors and banks will oppose aspects of the proposed new role of auditors (iii)</p> <p>City may react adversely to proposed control of bank takeovers (viii)</p>			



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE BANKING CONT'D	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>(ix) <u>Miscellaneous</u>                      A number of less substantial improvements to banking legislation will also be included covering:- definitions of deposit and deposit-taking, grounds for revocation of authorisation, conditional licences, partnerships, control of banking names, the deposit protection scheme, overseas banks, loans to directors and a change to the Consumer Credit Act to assist the development of Electronic Funds Transfer at Point of Sale.</p>					



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>48. CUSTOMS AND EXCISE MANAGEMENT (POWERS)</p> <p>(i) confirmation of powers (being exercised) to deal with smugglers who conceal drugs internally - without these powers there is likely to be a major loophole in defences against drug smuggling.</p> <p>(ii) modification of powers in Customs and Excise Management Act 1979 following recommendations by Committee on Enforcement Powers of the Revenue Depts.</p>	<p>C &amp; E</p>	<p>Powers relating to drugs likely to be generally welcomed, but could be some objections on civil liberty grounds. The more general powers to be modified are more technical but could raise questions of civil liberties (perhaps particularly in House of Lords).</p>	<p>(i) only - Short (i) and (ii) - medium Royal Assent <u>desirable</u> as soon as possible (the longer the loophole in the defences against drug trafficking lasts, the more it will be used).</p> <p>(i) is suitable for inclusion in Criminal Justice Bill.</p> <p>ii. in Finance Bill if space permits.</p>	<p>Minimal increases in cash and manpower costs should be at least outweighed by increased effectiveness and difference.</p> <p>Not related to any EC commitment.</p>	<p><u>Policy</u> (i) - end February (ii) - June <u>Consultation</u> For operational reasons would not want to publicise drug smuggling loophole. On (ii) public consultation has taken place a White Paper on proposals in Autumn 1986.</p> <p><u>Instructions</u> by March 1986 for (i), September 1986 for (ii).</p> <p><u>Introduction</u> January 1987</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>49. FISHERIES AMENDMENT</p> <p>To make grants to the Sea Fish Industry Authority for promoting and improving the marketing and distribution of fish.</p>	<p>MAFF</p>	<p>No public commitment on Bill but Government has publicly pledged up to £7.9 m towards the cost of improving fish marketing.</p> <p>a) Likely to be welcomed in Parliament.</p> <p>b) Opposition likely to support Bill.</p> <p>c) Pressure from fishing industry for financial assistance, so likely to attract widespread support from the industry, whilst raising questions over continuing support in 1988 and 1989.</p>	<p>Very short - 1 Clause. Suitable for Second Reading Committee. Royal Assent before November 1987 desirable because money will be paid in 1985, 1986, 1987 and possibly 1988 and 1989.</p>	<p>Expenditure for 1984/85 was £1.0m. PES provision for 1985/86 £2.9m and 1986/87 £4.0m.</p> <p>No Manpower implications. Not required to fulfil EC commitment but proposals for financial assistance have been cleared by the Commission.</p>	<p><u>Policy</u> clearance - early 1986. No public consultation necessary. <u>Instructions</u> to Parliamentary Counsel - May 1986 ready for <u>introduction</u> - November 1986.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

PRIORITY AND TITLE; PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>49a. OLYMPIC GAMES (FINANCIAL INDEMNITY) BILL</p> <p>To indemnify Birmingham City Council against loss on the total cancellation of the Olympic Games should the city be successful in its bid for the 1992 Games.</p>	<p>DOE</p>	<p>Uncontroversial in party political terms. The intention to introduce the Bill, should the Birmingham bid be successful, was announced on 21.2.86 in answer to a PQ from Sir Reginald Eyre MP. Failure to provide this degree of support for Birmingham would invite wide public criticism. The final decision on which city is to host the Games will be made by the International Olympics Committee (IOC) in October 1986.</p>	<p>Very short (possibly only one clause).</p> <p>Suitable for Second Reading Committee procedure.</p>	<p>The indemnity offered will be for losses in excess of £100 million but might amount to up to £450 million on Birmingham's own estimates.</p>	<p>Policy approval given by H on 11 February.</p> <p>Bill should be ready in time for November introduction, should the bid be successful.</p> <p>Drafting cannot begin until mid-October.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>50. RETAIL TOBACCO SALES (CHILDREN AND YOUNG PERSONS)</p> <p>To bring all tobacco products offered for retail sale within existing provisions governing the sale of cigarette or cigarette papers to persons apparently under 16 years of age (ie S.7 Children and Young Persons Act 1933; S.18 Children and Young Persons (Scotland) Act 1937; by S.3 Health and Personal Social Services (NI) Order 1978).</p>	<p>DHSS</p>	<p>No commitments. Likely to gain general approval and all-party support. A major purpose would be to control sale of "Skoal Bandits" a new smoking tobacco in a sachet, known to be a health hazard and the subject of a warning from the Chief Medical Officer to all doctors. But could open up much wider issues in debate including demands for statutory control of tobacco advertising.</p>	<p>Very short</p> <p>Suitable for House of Lords introduction</p> <p>Suitable for offering to Private Member successful in ballot.</p>	<p>None</p>	<p>Policy clearance Spring 1986.</p> <p>Short consultation period.</p> <p>Instructions to Counsel Summer 1986.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>51. RECOGNITION OF TRUSTS</p> <p>To enable the UK to ratify the Hague Convention on the Law Applicable to Trusts and on their Recognition.</p>	<p>LCD</p>	<p>Uncontroversial. Convention signed by UK in 1985 and therefore desirable in the interests of the UK to ratify as soon as possible.</p>	<p>Length: Approx 10 clauses and 2 Schedules.</p> <p><u>Parliamentary Procedure</u></p> <p>Suitable for introduction in the House of Lords and Second Reading Committee in the Commons.</p> <p><u>Royal Assent</u></p> <p>No special considerations.</p>	<p>None</p>	<p><u>Policy:</u></p> <p>H Committee approval will be sought in March 1986</p> <p><u>Instructions</u></p> <p>By end April 1986</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>52. MINORS' CONTRACTS</p> <p>This Bill would implement the recommendation in Law Commission Report No 134. It would remove existing anomalies with regard to the enforcement of contracts by and against minors.</p>	<p>LCD</p>	<p>It is unlikely that the Bill will have any undesirable political repercussions; consultation by LCD indicates general support for the Bill.</p>	<p><u>Length: 5 clauses</u></p> <p><u>Parliamentary Procedure</u></p> <p>Suitable for introduction in the House of Lords.</p> <p><u>Timing of Royal Assent</u></p> <p>No special considerations.</p>	<p><u>Financial/Manpower</u></p> <p>No implications</p> <p><u>EC -</u></p> <p>No implications</p>	<p><u>Policy</u></p> <p>H Committee approval obtained on 3rd April 1985 by letter.</p> <p><u>Instructions</u></p> <p>Bill is already drafted.</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>53. RIGHTS OF REVERTER</p> <p>This Bill originates in Law Commission Report NO 111. It overcomes a technical problem (mainly under the School Sites Act 1841) which arises when land donated for one purpose ceases to be used for that purpose, and where there is a proviso that the land will revert to the original donor in such circumstances.</p>	<p>LCD</p>	<p>The Bill will be welcomed by ecclesiastical groups and charities as representing an acceptable compromise based on the recommendations of the Law Commission.</p>	<p><u>Length:</u> approx 6 clauses and 1 Schedule.</p> <p><u>Parliamentary Procedure</u></p> <p>Suitable for introduction in the House of Lords and Second Reading in Committee procedure in the Commons.</p> <p><u>Timing of Royal Assent</u></p> <p>No special consideration.</p>	<p><u>Financial/Manpower</u></p> <p>Insignificant</p> <p><u>EC -</u></p> <p>No implications</p>	<p><u>Policy:</u></p> <p>H Committee approval obtained on 9th July 1985 by letter.</p> <p><u>Instructions</u></p> <p>Instructions to Counsel in July 1985</p> <p><u>Introduction</u></p> <p>Early in 1986/87 Session.</p>



## GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: UNCONTROVERSIAL

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>54. CHEVENING ESTATE BILL to amend the Trust Instrument set out in the Schedule to the Chevening Estate Act 1959 in such a way as to simplify the management of the estate and to enable the revival of UK interest in the estate before it eventually goes to the National Trust.</p>	FCO	<p>No public commitment. Unlikely to give rise to much interest in the House.</p>	<p>Very short. The Schedule will contain 6 specific amendments to the Trust Instrument.</p> <p>Suitable for introduction in the Lords.</p> <p>The Bill is prima facie - hybrid. This should not however delay its progress as the private interest affected have agreed not to petition.</p> <p>No specific data for Royal Assent.</p>	<p>There are no financial, manpower or EC aspects.</p>	<p><u>Policy approval</u> has already been given (Lord President's letter to the Lord Privy Seal of 5 November 1984.) No public consultation. Bill already partly drafted. <u>Instructions for the remainder April.</u></p> <p><u>Introduction at the beginning of the Session.</u></p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>55. STATISTICS OF TRADE ACT 1947 (AMENDMENT) BILL</p> <p>(i) To allow release after 30 years of statistical information currently statute barred.</p> <p>(ii) To bring the Act up to date by taking account of present day data collection and processing arrangements.</p> <p>(iii) To permit the transfer by the Department of specified statistical data to Northern Ireland Departments, the Highlands and Islands Development Board and the Bank of England.</p>	<p>DTI</p>	<p>No public commitments about introduction or timing.</p> <p>Government has agreed in principle that greater public access to statistical data desirable (White Paper "Modern Public Records" Cmnd 8531).</p> <p>Bill unlikely to arouse particular interest in Parliament, by the Opposition, or to be controversial.</p> <p>Unlikely to be opposed by data suppliers (eg CBI) who have been consulted. The bill would facilitate the collection and transfer of information used for the preparation of the national accounts. It would also benefit academics and researchers.</p>	<p>Short.</p> <p>Most suitable for Second Reading Committee.</p> <p>Introduction in House of Lords.</p>	<p>Proposal does not have retrospective effect and any (small) cost falls outside the PES period.</p> <p>No EC commitment.</p>	<p>Outline policy clearance early February 1986.</p> <p>Detailed clearance late May 1986.</p> <p>Consultations with CBI March-April 1986.</p> <p><u>Instructions:</u> October 1986.</p> <p><u>Introduction:</u> May 1987.</p>

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GOVERNMENT BILLS PROPOSED FOR 1987/88

CATEGORY OF BILL: PROGRAMME (Advance Place)

	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>56. FOOD                      A successor to the Food Act 1984 - a Consolidation Act covering much older legislation - which controls the composition and labelling of food, food bygiene, unfit food, the sale of food and control of food premises, markets and the production, distribution and sale of milk. This Bill would introduce changes recommended during the recent review of primary food legislation in the UK, and would also rationalise and simplify many of the provisions in the current Act.</p>	MAFF	Politically uncontroversial	<p>About 90 clauses and perhaps 10 schedules; 20-25 of these clauses could be transferred from the current Act without amendment.</p> <p>Introduction in the House of Lords.</p>	<p>Nothing above what is already required.</p> <p>EC: none.</p>	<p>Policy clearance in Jan. 1986.</p> <p>Instructions to Counsel before January 1987.</p>



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## GOVERNMENT BILLS PROPOSED FOR 1987/88

CATEGORY OF BILL: PROGRAMME (Advanced Place)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>57. TENANTS PROTECTION</p> <p>To provide additional protection for tenants in <u>privately</u> owned blocks of flats.</p> <p>Legislation to give effect to recommendations of Nugee Committee which reported on 14 November 1985.</p>	DOE/ Welsh Office/ LCD	<p>Nugee Committee recommendations welcomed on both sides of the House. Electorally popular. Possible criticism from Opposition that more far-reaching measures are needed.</p>	<p><u>Length:</u> Up to 20 clauses and 2 or 3 schedules.</p> <p><u>Parliamentary Procedure</u></p> <p>Normal.</p> <p><u>Royal Assent</u></p> <p>No deadline.</p>	<p>May lead to some increase in workload for the Courts.</p> <p>No EC implications.</p>	<p>Ministerial decisions on policy in Spring 1986; Instructions ready by January 1987.</p>

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## GOVERNMENT BILLS PROPOSED FOR 1987/88

CATEGORY OF BILL: PROGRAMME (Advance Place)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>58. ANTARCTIC MINERALS</p> <p>To give effect to the Treaty (at present under negotiation) regulating Antarctic minerals development</p>	FCO	<p>No public commitment on timing has been given. Parliamentary interest in Antarctic matters in general is greater in the House of Lords. The Bill is potentially controversial, both because of the intrinsic subject and because of intrinsic subject and because of outside environmental concerns.</p>	<p>Short.</p> <p>No special parliamentary procedure seems likely to be appropriate.</p> <p>Royal Assent likely to be desirable before the end of the 1987/88 Session in order to enable the UK to ratify the Antarctic Minerals Treaty</p>	<p>Impossible to assess at this state</p>	<p>Depends on the conclusion of the Treaty negotiations (at present unlikely before early 1987 at earliest)</p>



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GOVERNMENT BILLS PROPOSED FOR 1986/87 AND 1987/88

CATEGORY OF BILL: PROGRAMME (ADVANCE PLACE)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>59. WEIGHTS &amp; MEASURES</p> <p>To amend Weights and Measures Law by</p> <p>a. allowing the SoS to accredit manufacturers and others to verify fitness for use for trade of weighing and measuring equipment</p> <p>b. making manufacturers responsible for the conformity of their equipment with an approved design</p> <p>c. laying a duty on local authority Trading Standards Depts to inspect equipment in use for trade at reasonable intervals</p> <p>d. correcting anomalies and revising provisions to reflect current technology and trading practices both in regulations relating to equipment and to transactions in goods</p>	<p>DTI</p>	<p>a. to c.</p> <p>were recommended in the Report of the Committee on Metrological Control (Cmnd 9545). The Government has already welcomed these recommendations in principle the White Paper "Lifting the Burden" because of their self-regulatory nature. The recommendations have been overwhelmingly supported by all interested parties during the public consultation exercise. All amendments a. to d. are expected to be well received in Parliament and strongly supported by the trader, consumers and enforcement authorities</p>	<p><u>Length - medium</u></p> <p><u>Parly Procedure:</u></p> <p>Suitable for introduction in the Lords</p> <p><u>Royal Assent:</u></p> <p>No specific deadline</p>	<p><u>Financial and Manpower aspects</u></p> <p>Minimial in PES period</p> <p><u>EC Implications:</u></p> <p>None</p>	<p><u>Policy clearance</u></p> <p>Summer 1986</p> <p><u>Public Consultation</u></p> <p>Completed November 1985</p> <p><u>Firm instructions to Parly Counsel:</u></p> <p>January 1987</p> <p><u>Ready for introduction</u></p> <p>Beginning of Session</p>

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GOVERNMENT BILLS PROPOSED FOR 1987/88

CATEGORY OF BILL: PROGRAMME (ADVANCE PLACE)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>60. ROAD TRAFFIC</p> <p>i. <u>Goods Operator Licensing</u> To simplify, clarify and consolidate legislation on licensing operators of goods vehicles (including unlimited period of validity for licences, and exclusion of certain operators from the requirement to hold licences).</p> <p>ii. <u>Driving Licences</u> Amendment of Road Traffic Act 1972 to enable UK to meet EC obligation to harmonise further member states' car, goods vehicle and bus driver licensing; to permit replacement of multiple licensing authorities by Secretary of State along; and to make minor amendments to provision on driving tests and issue of licences.</p>	<p>DTP</p>	<p>i. The relaxation of goods operator licensing requirements is consistent with the Government policy of lifting the regulatory burden on small firms. It would be controversial with the anti-lorry environmentalists on both sides of Parliament.</p> <p>ii. Ministerial public commitment that bus driver licensing should cover all buses carrying 17 or more passengers. Consultation in 1986 on proposed new directive should ensure any potential for controversy has been dealt with.</p>	<p><u>Length</u></p> <p>Substantial:</p> <p>i. Up to 50 clauses ii. 8-10 clauses iii. 15-20 clauses</p> <p><u>Parliamentary procedures</u></p> <p>Lords introduction</p> <p><u>Royal Assent</u></p> <p>Desirable by end July 1988 to allow lead time on computer programming, administrative reorganisation, and secondary legislation to meet operative date for driver licensing changes of 1 January 1990.</p>	<p>i. Significant manpower savings in DTP. Reduced administrative burden on industry.</p> <p>ii. <u>Manpower</u> Centralisation of licensing expected to produce manpower savings of 20 in 1991 rising to 80 in 1993.</p> <p><u>Financial</u> Manpower savings may be offset in part by cost of additional data handling equipment, but too early to say.</p>	<p>i. <u>Policy</u> March/April 1986</p> <p><u>Public consultation</u> May/June 1986</p> <p><u>Instructions</u> November/December 1986</p> <p>ii. <u>Policy Clearance</u> End October 1986</p> <p><u>Instructions</u> End January 1987</p>



## GOVERNMENT BILLS PROPOSED FOR 1987/88

## ROAD TRAFFIC (Cont'd)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>(iii) <u>Amendments to Road Traffic Act</u></p> <p>Various amendments to make improvements in regulations or procedures in the following areas:</p> <ul style="list-style-type: none"> <li>- MOT testing: validity of first certificate</li> <li>- bus and coach certification procedures</li> <li>- goods vehicle plating</li> <li>- control of motorcycle replacement silencers</li> </ul>		<p>(iii) Mainly uncontroversial. Some of the proposals have strong support from industry or consumer groups.</p>		<p><u>EC Aspect</u></p> <p>In 1986 a second directive will propose further measures of harmonisation which will remove grounds for UK's present non-compliance with EC directive 80/1263.</p> <p>(iii) No significant implications</p>	<p>(iii)</p> <p><u>Public consultation</u></p> <p>In stages up to September 1986</p> <p><u>Policy</u></p> <p>In stages up to November 1986</p> <p><u>Instructions</u></p> <p>January 1987</p>



## GOVERNMENT BILLS PROPOSED FOR 1987/88

## ROAD TRAFFIC (Cont'd)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<ul style="list-style-type: none"> <li>- sale of unroadworthy motor vehicles</li> <li>- speed limit order making powers for new lit roads</li> <li>- motor rallies on public footpaths</li> <li>- vehicle and component type approval tests by independent test houses</li> <li>- road accident third party liabilities</li> </ul>					<p style="text-align: right;"><u>Introduction</u></p> <p style="text-align: right;">Start of 1987/88 session.</p>